

This webinar is being recorded

Please enter questions in the "Q&A" Feature

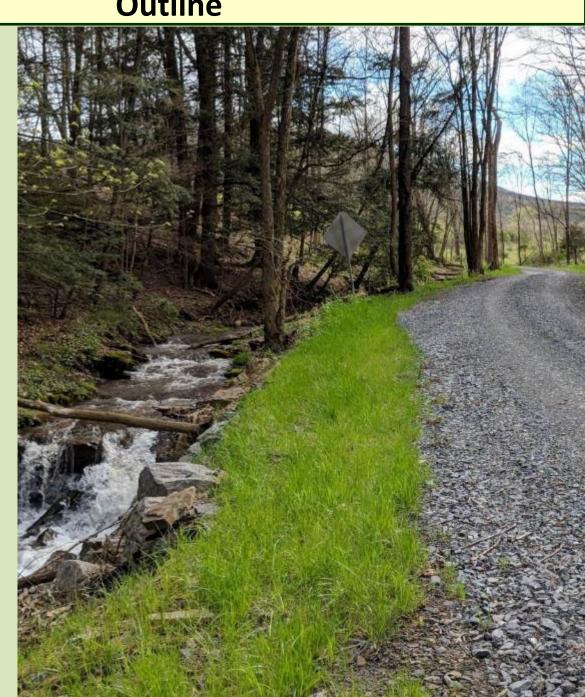
We will answer all questions at the end

Outline

DGLVR Program Introduction

- QAB Policy review
 - QAB Structure and purpose
 - Meeting guidelines
 - Role in projects
 - Role in local policy

 What to do if you're a new QAB member

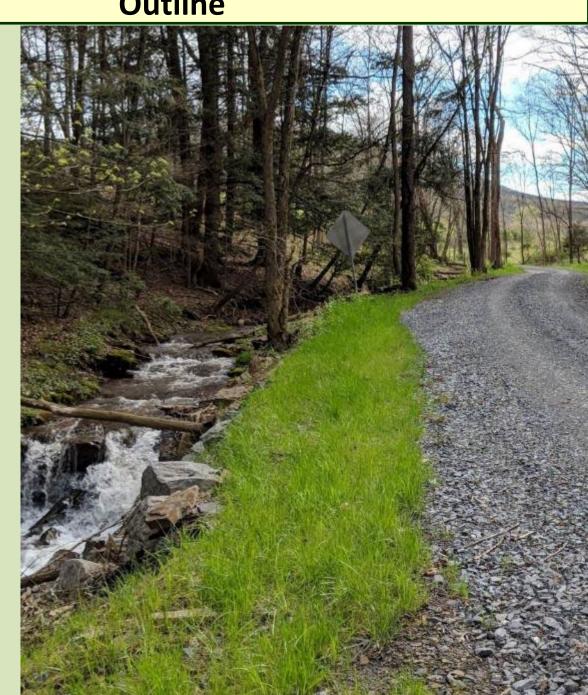


Outline

DGLVR Program Introduction

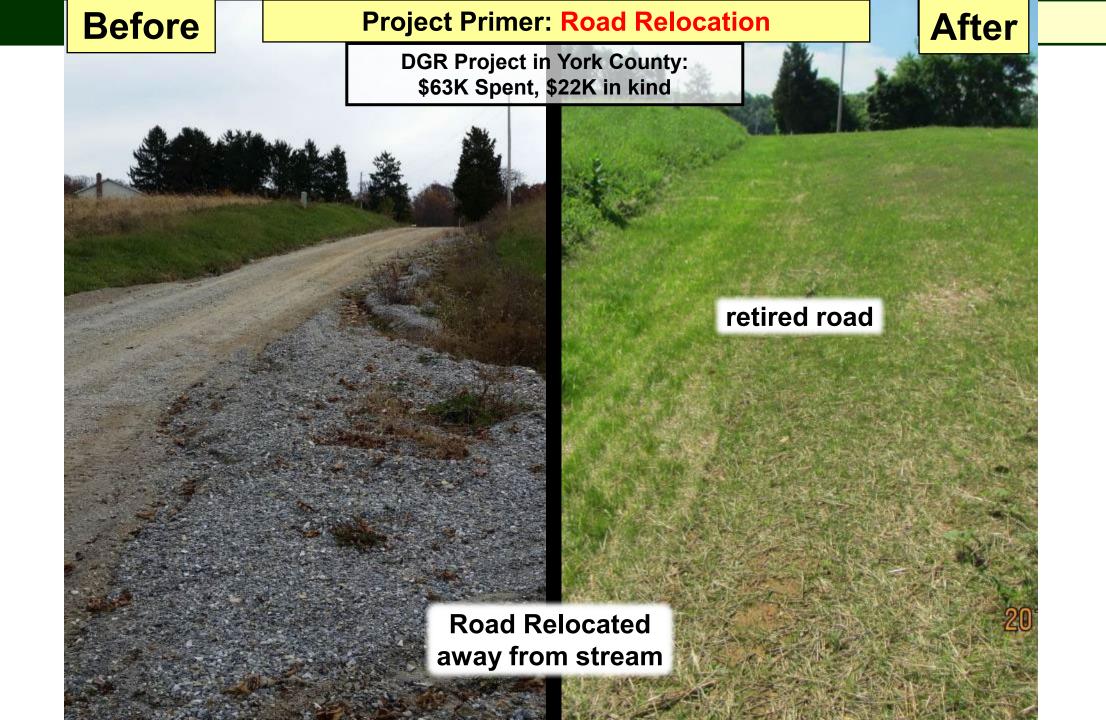
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 What to do if you're a new QAB member









Project Primer: Stream Crossings

Inlet



Project Primer: Stream Crossings

Outlet

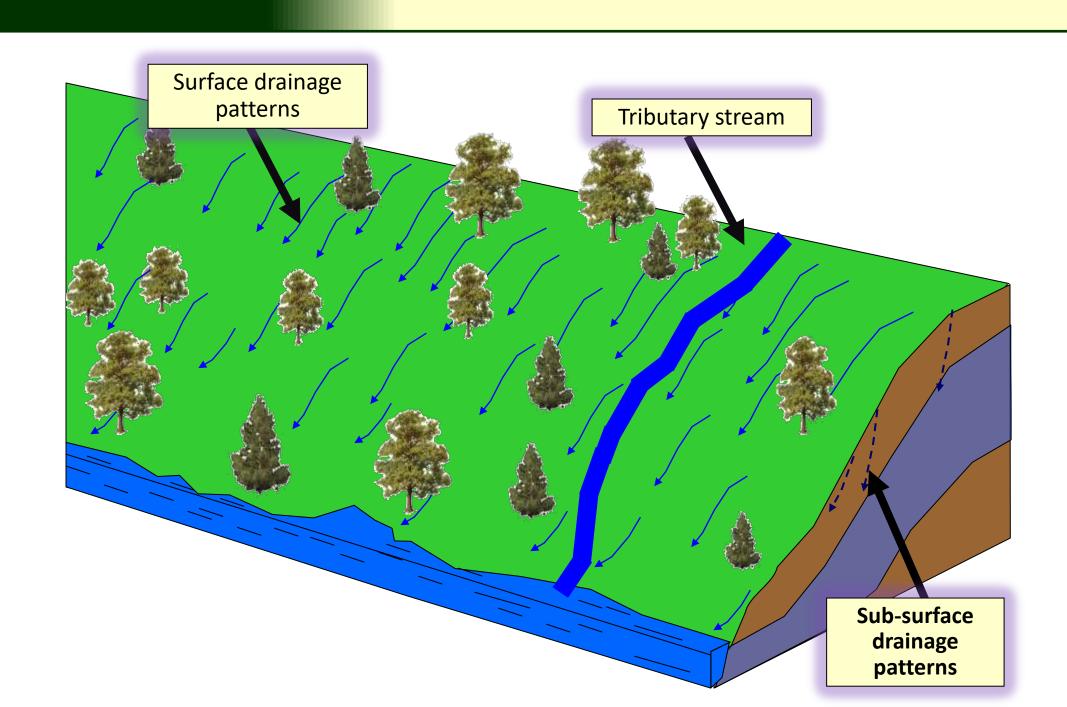


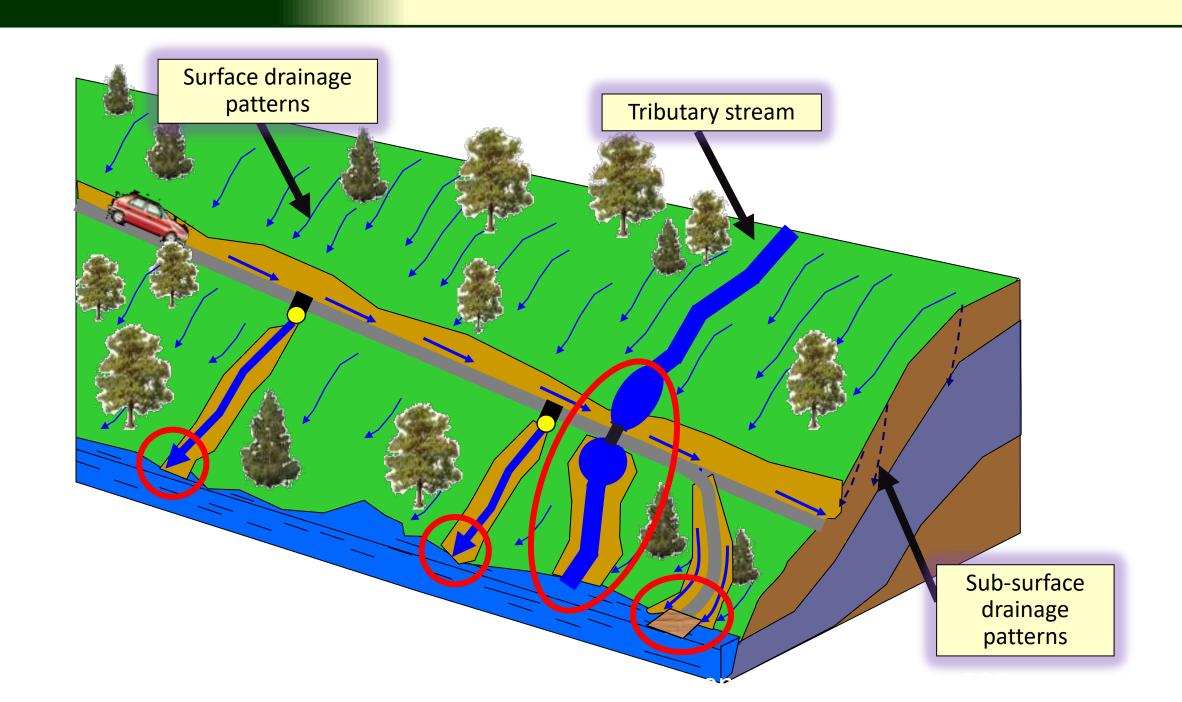




Introduction **Road / Stream Connection**



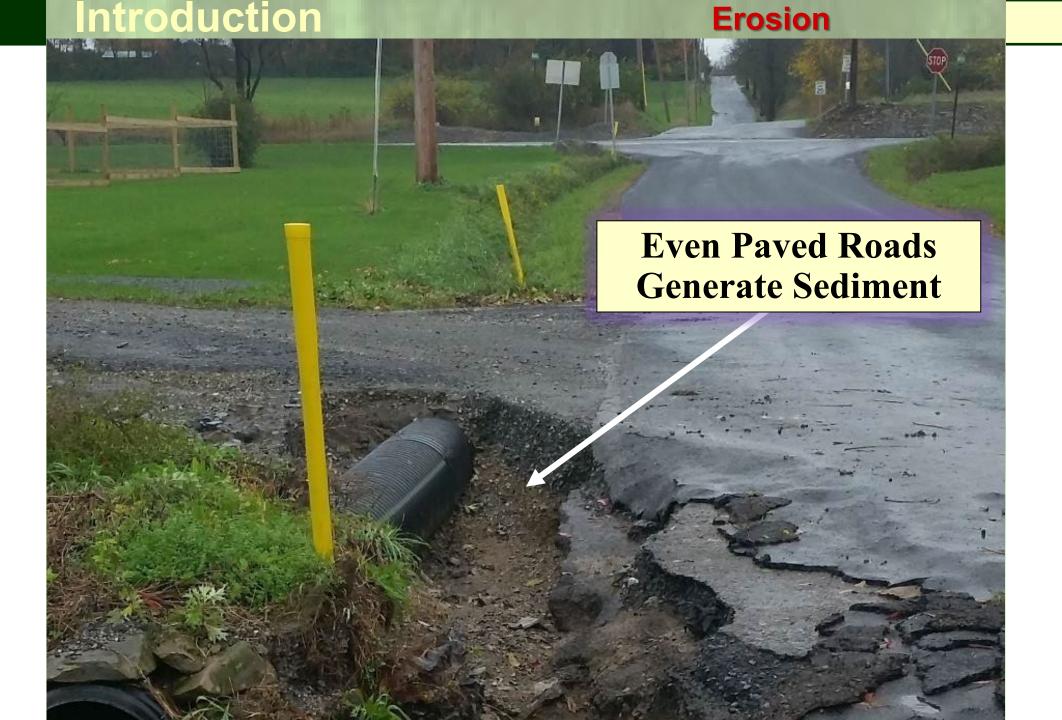




Introduction Erosion



Introduction **Erosion Effects of Roads Generate Sediment**



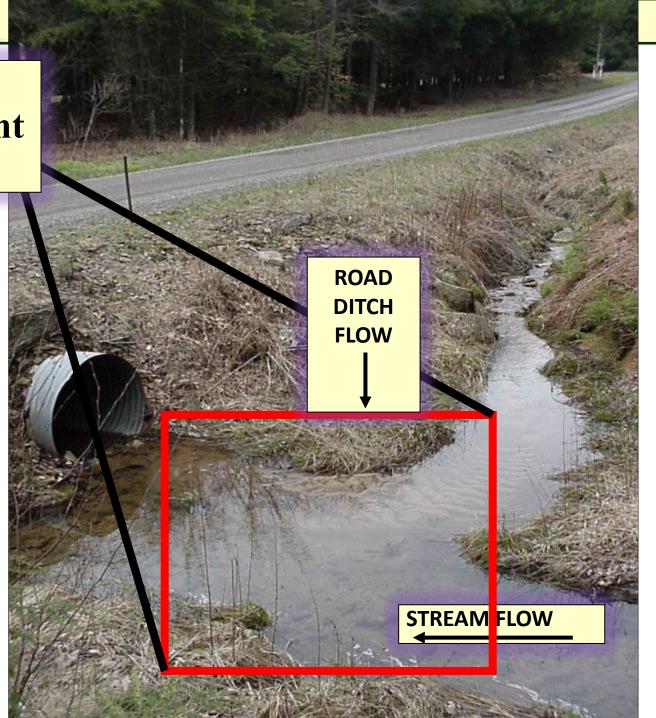


ntroduction Erosion

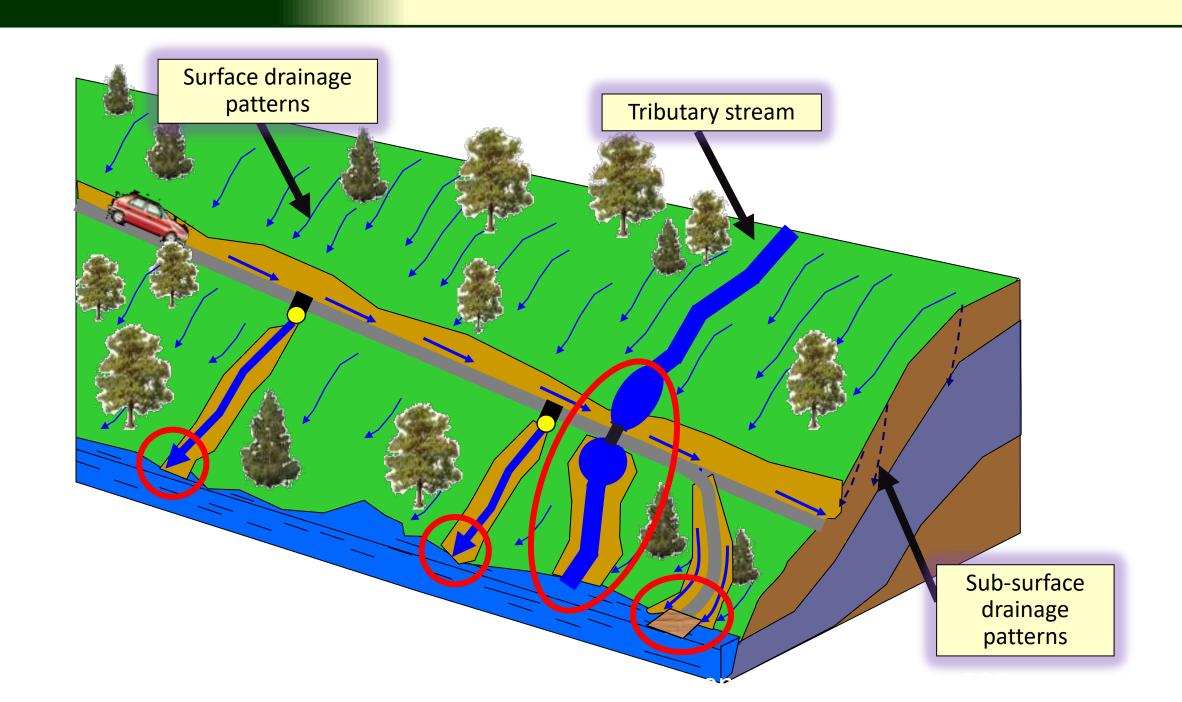


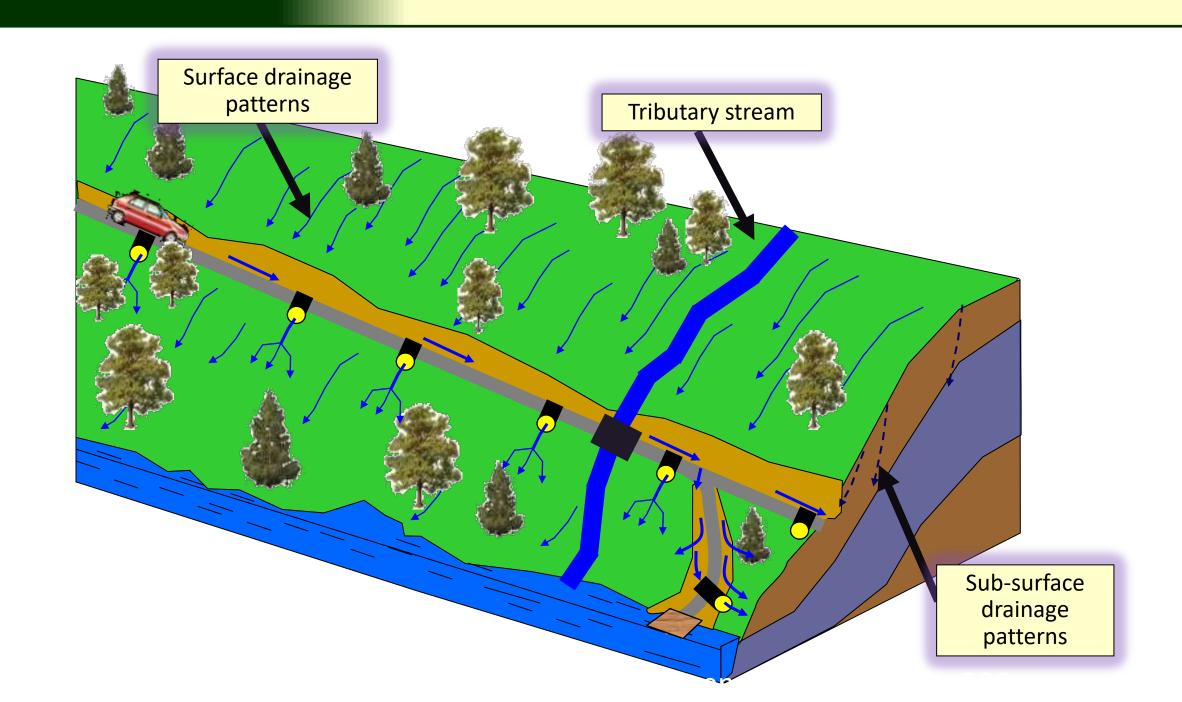
Effects of Roads

• Deliver Sediment to Stream



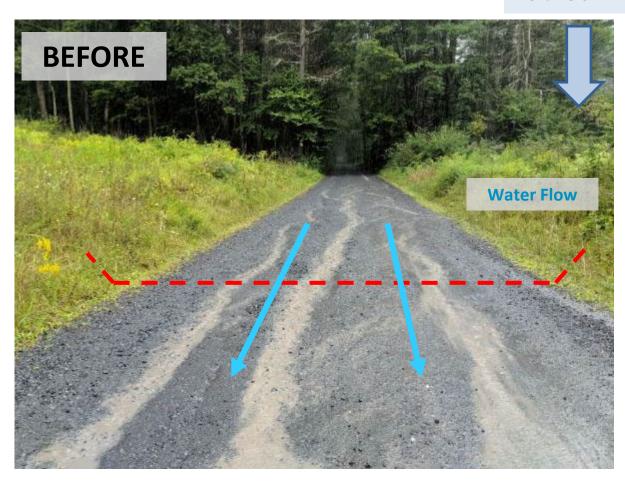
Introduction **Erosion STREAM FLOW ROAD DITCH DRAINAGE** Road drainage is too often connected to a Stream





Example Dirt and Gravel Road Project

Stream

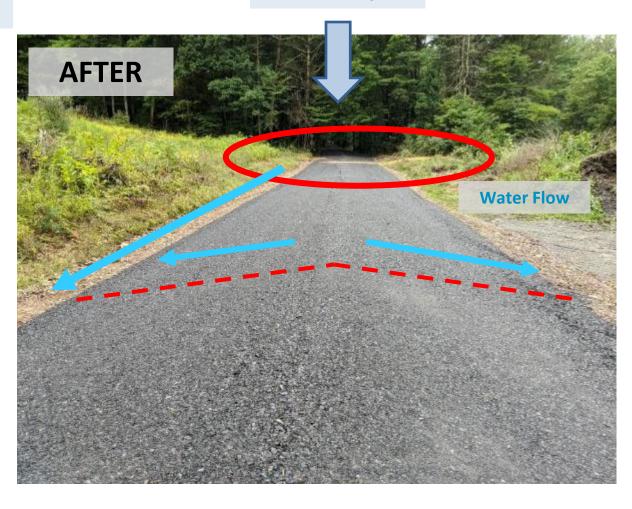


Example Dirt and Gravel Road Project

Stream

New Pipe





During construction – placing road fill







- Two Types of Funding
 - Based on road surface
- Dirt and Gravel Roads (DGR)
 - Unbound road surface
 - Can be shaped with a grader



- Low Volume Roads (LVR)
 - Paved or sealed (including tar and chip)
 - Low traffic volume (500 vehicles/day or less)



DGLVR Program Fundamentals

- Focus on environmental and road improvement projects
- Local control
 - Conservation district runs local Program
 - Quality Assurance Boards at county
 - Recommend project allocations
 - Recommend local policies
 - State guidance and local policies
- Public Road owners apply for grants from conservation districts
 - 90%+ of applicants are townships

What do we mean by "Local Control"?

What do we mean by "Local Control"?

0% Local Control

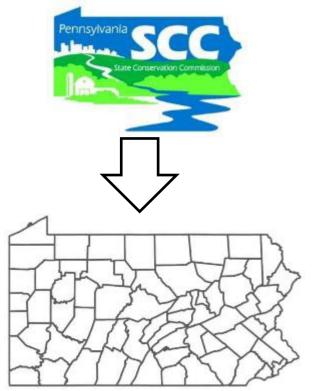


What do we mean by "Local Control"? 100% Local Control



What do we mean by "Local Control"? Effective local control



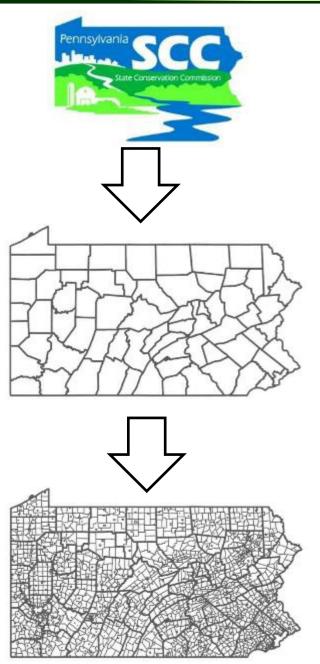


SCC provides funding to county conservation districts &

Establishes statewide DGLVR policy

County conservation district runs local DGLVR Program &

Establishes local DGLVR policy



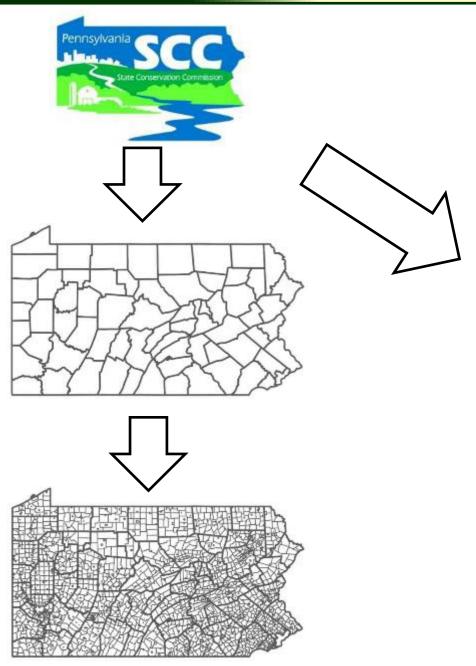
SCC provides funding to county conservation districts &

Establishes statewide DGLVR policy

County QAB provides recommendations to conservation district board

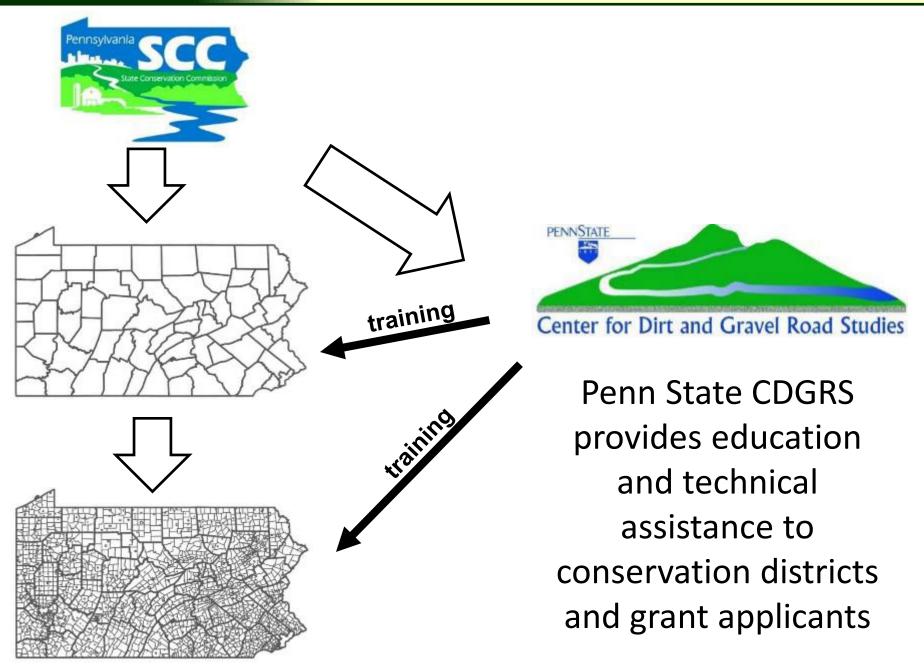
- Which projects to fund
 - Local policies

Local road owners apply to conservation district for DGLVR grants



Penn State CDGRS receives funding and guidance from SCC





DGLVR Policies



Dirt and Gravel Road PROGRAM



Funding Support

Guidance

- Make Policy
- "Administer" Program
- QAQC
- Coordinate with legislatures and other agencies

Education

- 2 day ESM training
- Annual Workshops
- Demonstration Days

Outreach

- Technical Documentation
- Website
- Newsletter
- Interagency cooperation

Program Support

- Advisory Groups
- <u>Technical Assistance to Districts</u>
- Quality Assurance effort
- Geographic Information Systems





Got a Question? Who to ask:

- Policy
- Legal
- Allocation/replenishment
- QAQC
- General Questions

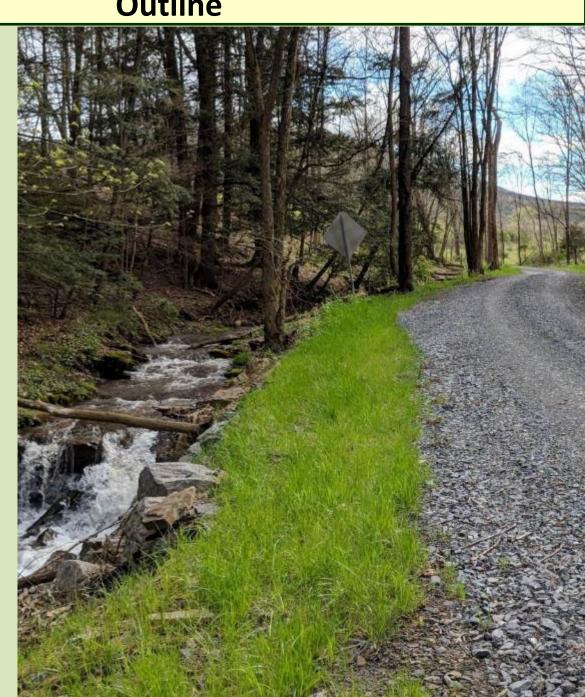
- Trainings
- Technical Assistance
- Outreach
- GIS/Reporting
- General Questions

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Introduction

Administrative Manual

DGLVR Administrative Manual

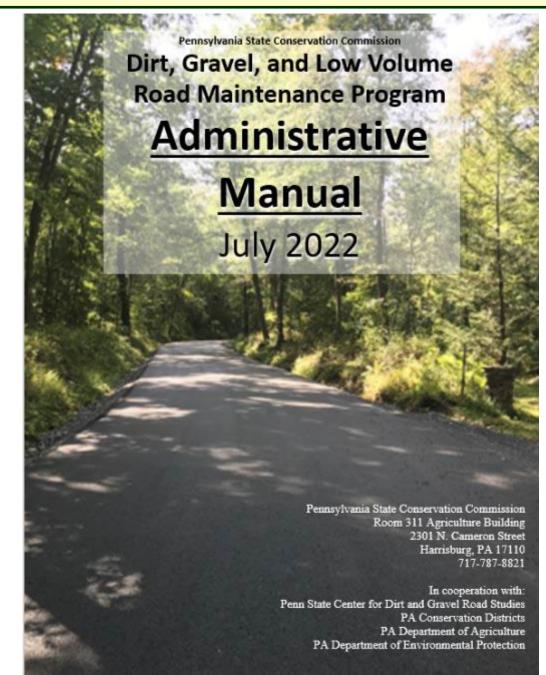
Approved by SCC 5/10/22

- 1) Introduction
- 2) SCC Role
- 3) Conservation District Role
- 4) Quality Assurance Board Role
- 5) Applicant Role
- 6) Center for Dirt and Gravel Roads
- 7) Additional Policies
- 8) Permits and Other Requirements

Appendices

Available online.

Hard copies sent on request.



Introduction

Administrative Manual

DGLVR Administrative Manual

Approved by SCC 5/10/22

- 1) Introduction
- 2) SCC Role
- 3) Conservation District Role
- 4) Quality Assurance Board Role (5 pages)

https://dirtandgravel.psu.edu/pa-program-resources/program-specific-resources/administrative-guidance-manual/4-quality-assurance-board-qab/

- 5) Applicant Role
- 6) Center for Dirt and Gravel Roads
- 7) Additional Policies
- 8) Permits and Other Requirements

Appendices

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4) QAB Role

Defines composition and function of QAB

Composition

Meeting Requirements

QAB Role in Projects

QAB Role in Policy

Quality Assurance Board -§ 9106 of the PA Motor Vehicle Code, (E)

Within the conservation district a Quality Assurance Board shall be impaneled to establish and administer the grant program. The four-member QAB is to be comprised of a nonvoting chairman appointed by the conservation district directors and one local representative appointed by each of the following entities:

- (1) The Federal Natural Resource Conservation Service
- (2) The Pennsylvania Fish and Boat Commission
- (3) The county conservation district

If circumstances require, the chairman may vote to decide a tie vote.

Quality Assurance Board Why?

Quality Assurance Board Why?

Local Involvement and Control

NRCS – Federal: conservation and erosion

<u>PAFBC</u> – State: aquatics and hydrology

<u>District</u> – County: conservation multi-discipline

Who knows best for the County?

People in the County!

Quality Assurance Board

- Local control within guidelines established by the SCC.
- QAB's purpose is to advise and assist the conservation district board.
 - QAB is advisory only
 - District Board has the final say

- Only 4 members
 - Non-voting chair appointed by district board
 - One voting member appointed by the district board
 - One voting member appointed by Fish and Boat commission
 - One voting member appointed by NRCS

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- Voting members appointed by the agencies do not have to be employees

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- Chairman may only vote to decide a tie
- Voting members appointed by the agencies do not have to be employees
- QAB can have as many advisors as they deem necessary, but advisors are non-voting

NRCS and PAFBC designate their QAB appointees

- Does not have to be NRCS/PAFBC employee.
- Can also designate an alternate.
- Should have appointment in writing
- Appointments need to be agreed upon by the agency and conservation district
- Sample appointment letter:

Chap 4. QAB Role

Sample appointment letter:

Voting members appointed by the agencies do not have to be employees

Word
Version
Available
online

[Your Name]
[Street Address]
PA Fish and Boat Commission / Natural Resource Conservation Service
Date

[Recipient Name]
[Title]
Conservation District
[Street Address]
[City, ST ZIP Code]

Dear [Recipient Name]:

The PA Fish and Boat Commission / Natural Resource Conservation Service recognizes the importance of serving on the Quality Assurance Board (QAB) for the Conservation District's Dirt, Gravel, and Low Volume Road Maintenance Program (Program). The QAB is instrumental in recommending Program projects and policies to the Conservation District Board for approval.

In order to better serve the Conservation District and their program, the agency designates <u>name</u> of <u>affiliation</u> as the official representative of the PA Fish and Boat Commission / Natural Resource Conservation Service for the local QAB. This designation is effective immediately upon District approval and continues until <u>date</u>. <u>Optional text could be added here to establish a designated alternate member to vote on the OAB in the event the member above cannot attend</u>

I would like to commend your organization for the important contribution it makes to our community and environment, and I wish you continued success with the Dirt, Gravel, and Low Volume Road Maintenance Program.

Sincerely,

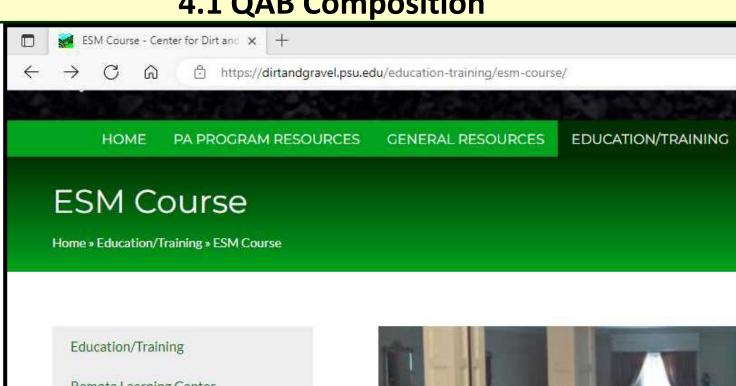
[Your Name]

Chap 4. QAB Role

All QAB members are strongly encouraged to take **ESM** training

- At least one district member must take ESM training
- https://dirtandgravel.psu.e du/educationtraining/esm-course/
- No cost, must register online

4.1 QAB Composition





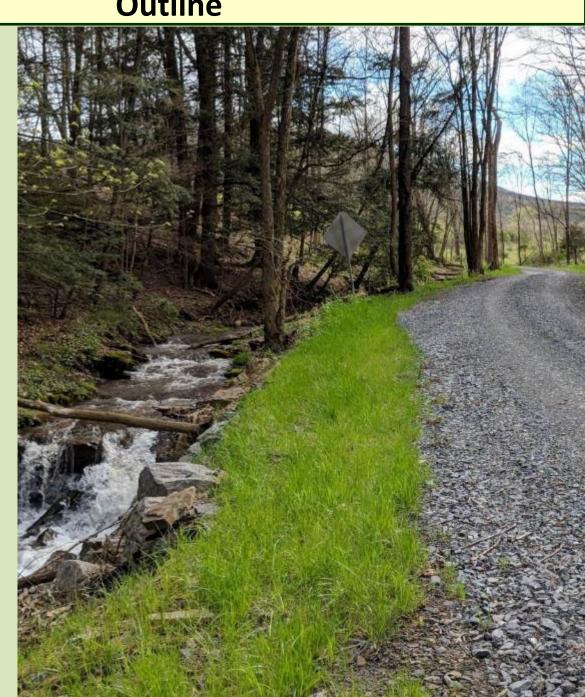


The Center's Environmentally Sensitive Maintenance (ESM knowledge and tools necessary for road owners to maintain manner. The course is free to municipal, county, and state a course is also free to private contractors participating in D Units and PDH credits (Professional Development Hours) t DGLVR Program Introduction

QAB Policy review

- QAB Structure and purpose
- Meeting guidelines
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 What to do if you're a new QAB member



QAB Meetings

- On a regular schedule or as needed
- Common action items at a QAB:
 - Review grant applications
 - Recommend projects for funding to the district board
 - Review completed projects
 - Recommend local policies to district board
- At least 2 of the 3 voting members (quorum) needed to make recommendations to the district board

QAB Meetings must meet Sunshine Act Requirements

The Pennsylvania Sunshine Act requires all public agencies to take all official actions and conduct all deliberations leading up to official actions at public meetings. The Act covers all such actions by municipal governing bodies, committees of these governing bodies and municipal boards and commissions.

-Open Meetings, the Sunshine Act (Pennsylvania)

Sunshine Act *Highlights*

- Notice of meetings are posted in a local paper and at the location of the meeting
- Keep meeting minutes
- Must have a quorum to vote
- Meeting must be public
 - Cannot vote via email
 - Can vote in a virtual meeting or conference call if the public has access to join

Sunshine Act *Highlights*

- Agenda posting requirements added in 2021
 - Post agenda at meeting location at least 24 hours in advance of the meeting
 - Post agenda on social media, website, and at the agency's office
 - Copies of the agenda must be available for the public at the meeting
 - Include all issues to be deliberated on and any planned official action (votes)

Frequently Asked Questions at https://www.openrecords.pa.gov/SunshineAct.cfm

DGLVR Administrative Manual update 7/1/2022

4.3.1 Project Ranking / Sunshine Act

 Field visits by the QAB are not subject to Sunshine Act requirements as long as no deliberations of QAB business occurs and no official actions or recommendations are made during the visit.

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4.3.1 QAB Role: Project Ranking

 QAB members should become familiar with applicant's worksites:

Best option

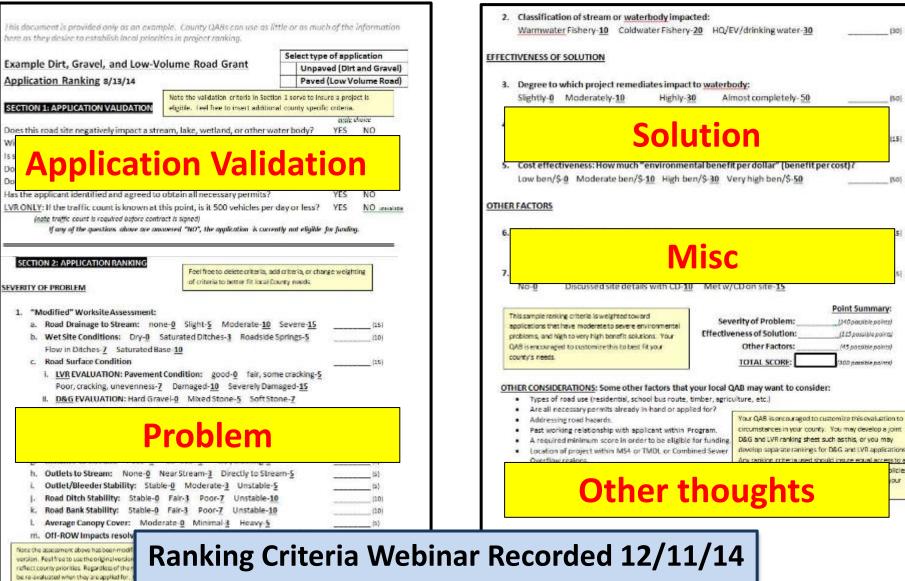
- Site visits as a group
- Site visits individually
- Photo tour from District staff
- Paper application review only Not recommended
- Throw darts at "application dartboard"

4.3.1 QAB Role: Project Ranking

- Each County must have written Project Ranking Criteria
 - Based on local priorities.
 - Can have separate DGR and LVR or combined.
 - Must provide for equal access.
 - Example template available on Center's website.

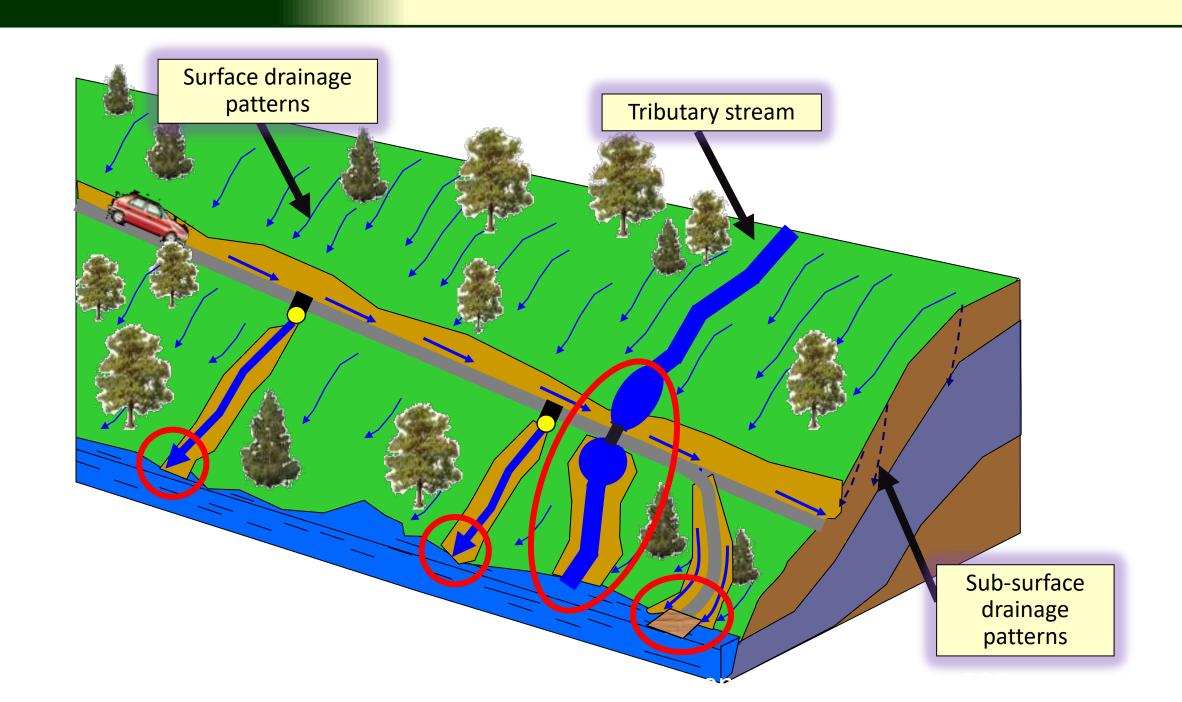
Chap 4. QAB Role

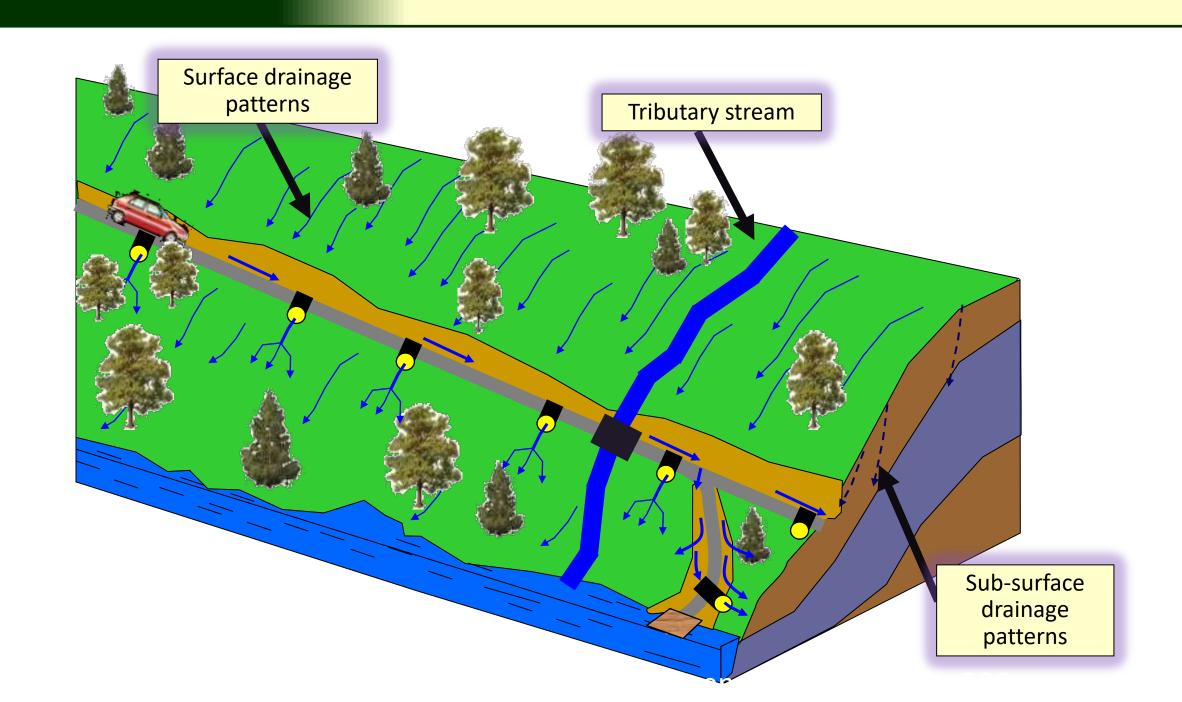
4.3 QAB role in projects



Recording and PowerPoint available online

www.dirtandgravelroads.org





The QAB can make changes to a grant application

(2) Expedite the approval process by allowing the Quality Assurance Board to insert additional requirements that complete and qualify the grant for approval and which when accepted by the applicant become a binding obligation on the applicant.

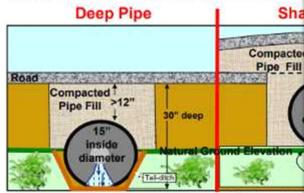
• Can add a cross pipe, underdrain, attach a technical bulletin, etc.

Technical Bulletin Shallow Crosspipes

SHALLOW CROSSPIPE * -- A drainage culvert (road ditch outlet) install elevation, avoiding the need for an outlet trench or "tail-ditch."

* Please also see the Center's related technical bulletin for crossoips installation pro

The key to a shallow crosspipe is to allow the "Natural Ground Elevation crosspipe elevation. Natural Ground Elevation simply refers to the height of A traditional crosspipe, illustrated on the left below, uses the road surfainstallation depth. This can result in an excessively deep pipe, since the re by excavating deeper into the road. This method often requires an outli constant source of maintenance and erosion. By contrast, a shallow cross it drains to natural ground. Pipe cover is then obtained by importing fill over the road. The best way to understand a shallow pipe is to compare it to a tri



Looking at the crosspipe outlet, comparing deep and shallow pipe placements. Note the green "satural down to obtain pipe cover. Shaflow pipe placements are based off the natural ground elevation at the pig





The publishers of Yes publication gratefully acknowledge the Francisi support of the P4-State Conservator Commission, For addition information or assistance, contact. Center for Did & Gravel Roads, Studies, Park State University, 21% Transportation Research Build University Park, PA 19502 (1st-Fee Plume 1 865-505-6003, Fax 814-903-6787, Ernel, distansipment@pss.adu). Additional oppositional on our walkalls at 18ths (News) Artentoransi pauleds. & 2018, At 18ths reserved

Technical Bulletin Constructed Stone Underdrains

INSTALLATION SEQUENCE

The following details the installation of a constructed stone underdrain in an upslope road ditch. Here, the underdrain was installed to collect flow from bank springs and to intercept subsurface flow before it could saturate the road bed. The depth of the excavated trench should allow for the height of the constructed drain and at least 12" of cover over the drain to reach the bottom of the finished road ditch. When excavating for the drain, ensure continuous fall in the trench to the outlet.

Place geotextile fabric in the excavated drain trench, leaving enough material to form a double layer on the drain too.



Fill lined trench with clean stone. If desired, embed perforated in the clean stone.



Add pipe and clean fill



Wrap the fabric around the stone to fully encase the drain.



on top of drain



Cover goo-textile with min, 12" stone

(4) Place at least 12" of fill over the underdrain. This can be native fill removed during trench excavation. However, if the underdrain is beneath a ditch (as in this example), and there is a possibility that the native fill will perch water above the drain, consider topping the drain with a porous rock that is resistant to erosion. Correctly shape the ditch.

The publishers of this publication gratefully acknowledge the financial support of the PA State Conservation Commission. For additions eformation or assistance, contact: Center for Drt & Cravel Roads Studies, Penn State University, 215 Temportation Research Building University Park, P.A. 16802 (Ticli Free Phone: 1-866-668-668), Fax: 816-863-6787 Great chranicosyniftees edul. Additional copies available on our website at: https://www.dirtandgravel.psu.adu. @ 2019 All rights reserved











Technical Bulletin **Driving Surface Aggregate**



Driving Surface Aggregate (DSA): Developed by Penn State's Center for Dirt and Gravel Road Studies, DSA is a mixture of crushed stone developed specifically as a surface wearing course for unpaved roads. DSA has a unique particle size distribution designed to maximize packing density and produce a durable road surface that performs better than conventional aggregates (which are usually designed for drainage or fill).

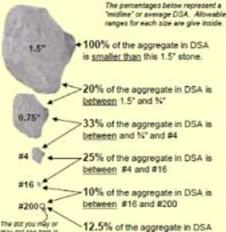


Figure 1: Placement of DSA through a paver

Inside the DSA: Larger particles locked tightly in place by smaller particles and fines.

The above illustration shows how the various size components of DSA lock together when compacted to produce the most dense and durable aggregate surface possible. The specification is well graded from large pieces that give support, all the way down to the "fines", rock particles less than 1/300th of an inch. This well graded mix including fines allows DSA to achieve a very high density. The box to the left illustrates the actual sizes of a "midline" or average DSA specification.

DSA Components, ACTUAL SIZE



is smaller than #200

may not see here is

DSA Key Facts:

- · Designed for maximum compacted density;
- . Contains 10%-15% "minus #200" fine material:
- . Fine material is crushed rock, not silt or clay:
- . Must be delivered at "optimum moisture";
- Should be placed using a motor-paver;
- . Should be compacted with 10-ton vibe roller;
- . Can be placed at in an 8" depth and compacted
- to 6", or in a 6" depth and compacted to 41/4".

The publishers of this publication gratefully acknowledge the financial support of the PA State Conservation. Commission. For additional information or assistance, contact. Center for Dirt & Gravel Roads Studies, Penn. State University, 215 Transportation Research Building, University Park, PA 16802 (Toll-Free Phone: 1-866-668-6563, Fax 814-853-6787, Email distancipra religiosuledu). Additional copies available on our website at https://www.dirtandgravei.psu.edu. IQQQ1 All rights reserved







Recorded webinar on Better Grant Applications is available at https://dirtandgravel.psu.edu/education-training/webinars/past-webinars/

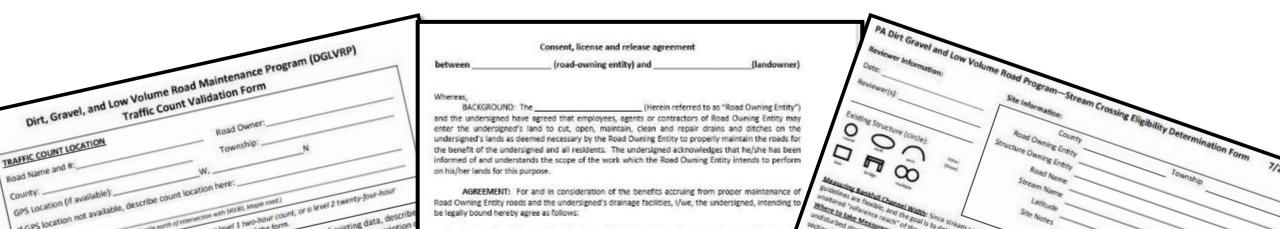
January 12: Better Grant Applications 2023

- This webinar discussed some common shortcomings of grant applications from applicants and considerations for improvement.
- Webinar Download (75.6 MB): MP4 format (~47 minutes)

Supplements to the Grant Application

Some districts and QABs may want to review required paperwork during the application stage:

- Traffic count for LVR Projects
- Landowner consent for off right-of-way work
- Steam crossing forms
 - Note: significant policy updates in 2022, including Stream Crossing Design and Installation Standard



4.3.2 QAB Role: Funding Recommendations

- QAB makes funding recommendations based on the ranking criteria it establishes
- District board then considers QAB recommendations
- When the district board approves an application, district staff may then develop and secure a contract.

4.3.3 QAB Role: Project Implementation

- After contract is secured, district staff is responsible for project administration, oversight, and inspection.
- Future funding decisions for the project may be made by the CD Board with minimal QAB involvement.
 - i.e. District board could approve a contract amendment without QAB involvement
 - It's a local decision on how much the QAB is involved after projects are funded

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QAB Role in Policy

Developing local policy is a major function of the QAB:

- QABs develop policy
- District board adopts policy

Required Local Policies

- Equal Access
- Conflict of Interest
- Project Ranking
- Incentives for training
- Non-pollution standards

Conflict of Interest

 Note that in the event a QAB voting member has a conflict of interest, they cannot temporarily switch places with the non-voting chair for that vote

4.2.3 QAB Meeting Procedures

The QAB must establish rules of order and procedures to govern their meetings. There must be a quorum (at least two of the three voting QAB members), to vote on any recommendations to the district board. The QAB chairman may only vote to decide a tie. Meeting minutes must be kept and made available to the district board and general public. QAB meetings may be held via conference call as long as they meet the public notice requirements described above.

Optional Local Policies

- QAB can recommend policies for use within County Program.
- Can be "more stringent" than Statewide policy.
- Cannot conflict with Statewide policy.
- Examples:
 - Deadlines for applications
 - Limiting use of DSA
 - Limiting number of stream crossings
 - Ongoing maintenance requirements

Individual County pages have contact info and policies

GENERAL RESOURCES EDUC

EDUCATION/TRAINING

NEWS & EVENTS

OF

ABOUT THE CENTER

Choose a District -

Q

Conservation Districts

Pennsylvania's conservation districts administer and implement the Program at the county level. Conservation districts accept applications for funding from potential applicants, and award grants to local road owning entities. District staff is responsible for working with grant applicants to develop projects, project oversight, financial tracking and reporting, and general administration of the Program at the county level.

Select any District from the list on the right to visit their individual Program page. Note that Philadelphia County does not currently participate in the Program.

District Documents Disclaimer

The documents made available within each District's web pages are intended to serve as a guide for the policies set by each Conservation District. While these policies may in fact be current at the time of your viewing, it is strongly recommended to contact the relevant Conservation District for the most current version.



Funded Site Miles	2,696
Contracted Sites	312
Completed Sites	5,229
Total Expenditures	\$204,644,865.88
Low Volume P	rogram Stats
Low Volume P	rogram Stats
Funded Site Miles	1
	368

http://www.dirtandgravel.psu.edu/pa-programresources/conservation-districts DGLVR Program Introduction

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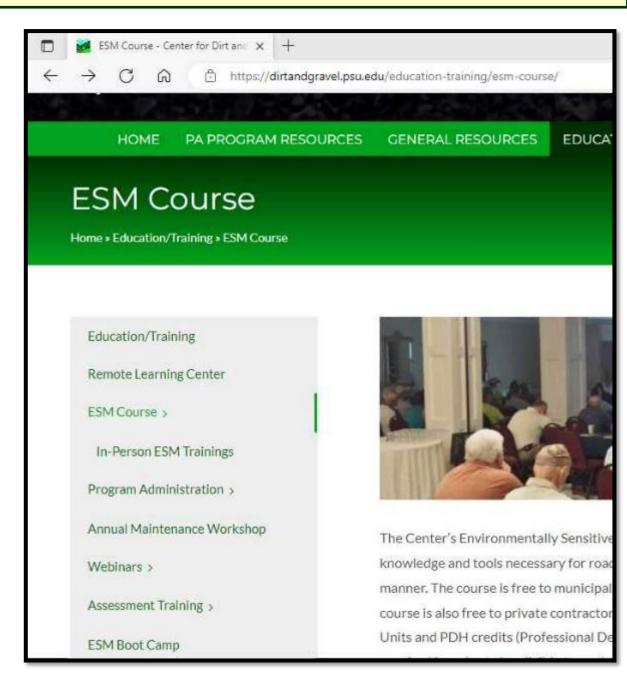
 What to do if you're a new **QAB** member



New Members

New QAB Members

- Connect with the conservation district staff who administer the DGLVR Program
- Review local policy and ranking criteria
- Attend ESM training
- Watch this presentation
- Visit DGLVR project sites
 - Proposed
 - Under construction
 - Completed



- QABs recommend local DGLVR policy and project funding
- Local control is an important part of the DGLVR Program
- QABs are encouraged to be active and involved in your local DGLVR Program
- Being on the QAB does not have to be a huge time commitment
- Questions?
 - Reach out to your county conservation district
 - Sherri Law
 - State Conservation Commission
 - shlaw@pa.gov
 - 223-666-2567 or 717-787-4357